Columbus City Schools
Franklin County

Schedule of Revenues, Expenditures and Changes in Fund Balances
For the Fiscal Years Ended June 30, 2014, 2015 and 2016 Actual;
Forecasted Fiscal Years Ending June 30, 2017 Through 2021

Securities   Sec			Actual				Forecasted				
December   Company   Com										Fiscal Year	
Control Processor Framework   Control Processor   Control Proces			2014	2015	2016	Change	2017	2018	2019	2020	2021
Control Processor Framework   Control Processor   Control Proces		Revenues									
Targish Poincrail Property   18,914   54,646   31,475   5,156   6,44   3,497   1,979   500   7.2	1.010		401,210,418	406,453,259	406,166,467	0.6%	418,187,433	417,523,439	419,001,010	420,408,711	421,808,909
Description						-57.5%					224
Restricted State Clamaris-HArd   1,646,415   40,704,801	1.030	Income Tax	-	-	-	0.0%			0	0	0
1.056   Populary Fax Allocation   1.05											379,353,262
Property Tax Allocation											56,713,577
1,000   1,00											
Total Revenues   Tota											
Other Financing Sources											
2-010   Proceeds from Sale of Notes   1.00	1.070	Total Revenues	744,004,040	783,437,290	/88,402,108	2.9%	811,070,002	823,404,300	847,231,401	8/5,/11,39/	900,233,393
2-010   Proceeds from Sale of Notes   1.00		Other Financing Sources									
2-000   Operating Transfers-In	2.010	•	-		-	0.0%	\$0	\$0	\$0	\$0	\$0
16.548843   18.282.27	2.020	State Emergency Loans and Advancements (Approved)	-		-	0.0%	-	-	-	-	-
2,000   Al Other Financing Sources   149,755   248,173   316,175   786,779   150,000	2.040		1,031,675	4,779,500			2,581,804	2,581,804	2,581,804	2,581,804	2,581,804
17/12/27/3   25:50:005   16:40:005   278   80:30:005   278   80:											20,000,000
Expenditures  Ex											150,000
Expenditures											
3.010   Employee Reliefment/Illnsurance Benefits   \$371,663,569   \$371,558,866   \$380,842,377   \$380,842,377   \$346,845,769   \$371,744,741   \$341,6687,666   \$512,554,655   \$319,640,678   \$312,744,440   \$95.00   \$182,544,843   \$329,440,678   \$312,744,440   \$95.00   \$329,440,678   \$321,744,440   \$95.00   \$329,440,678	2.080	Total Revenues and Other Financing Sources	762,376,818	808,968,201	804,831,026	2.8%	833,808,466	846,196,304	869,963,265	898,443,201	928,985,399
3.010   Employee Reliefment/Illnsurance Benefits   \$371,663,569   \$371,558,866   \$380,842,377   \$380,842,377   \$346,845,769   \$371,744,741   \$341,6687,666   \$512,554,655   \$319,640,678   \$312,744,440   \$95.00   \$182,544,843   \$329,440,678   \$312,744,440   \$95.00   \$329,440,678   \$321,744,440   \$95.00   \$329,440,678		Evnenditures									
Supplese Reinferment/Insurance Benefits   \$152,534,065   \$199,063,417   \$136,070,716   \$148   \$316,799,749   \$175,902,600   \$181,891,420   \$319,845,1182   \$274,420,440   \$310,000   \$183,891,420   \$319,845,1182   \$274,420,440   \$310,000   \$3	3.010		\$376 663 560	\$371 539 994	\$380 842 271	0.6%	\$307 7/11 110	\$410 697 096	\$421 880 832	\$433 FEN 217	\$464 691 700
3,000   Purchased Services   \$18,279,782   \$209,469,058   \$217,924,449   \$95, \$244,324,843   \$254,446,016   \$270,561,934   \$286,952,121   \$356,420.65   \$3,000   \$3,000   \$24,000   \$3,200   \$											,
3.040   Supples and Materials   16.776.271   14.541.000   18.989.766   8.6%   18.866.05   16.07.5255   16.569.799   17.574.151   18.007.05   3.060   Intergovernmental   2.266.026   2.758.865   3.989.08   32.4%   6.153.139   4.788.504   5.139.271   5.569.726   5.000.000   3.000.00											
3,050   Capital Outlay   2,296,026   2,758,885   3,999,088   32.4%   6,153.139   4,758,504   5,139.291   5,659,726   5,000,000   5,000,0											
Debt Services											5,000,000
4,002   Principal-All (elstorical Only)	3.060	Intergovernmental	-		-	0.0%					
4.030   Principal-Notes		Debt Service:									
Add   Principal-State Loans			-		-		-		-	-	-
4,406   Principal-State Advancements			-	3,280,000	\$2,370,000		\$2,325,000	\$2,370,000	\$2,430,000	\$2,520,000	\$2,520,000
4,050   Principal-Hg 264 Loans   96,000   775,000   50   59,89%   50   50   50   50   50   657,665   657			-		-		-		-	-	-
4,056   Principal-Other   6,77,665   6,67,			065,000	775.000	÷0		en	¢0	-	÷0	- 02
4.00   Interest and Fiscal Charges   1.284 977   1.272 994   1.211.519   2.995   1.168.944   1.112.56   1.041.719   1.041.77   1.041.75     4.500   Total Expenditures   7.43.384.369   \$772.453.100   797,771.758   3.6%   850.152.288   876.339.437   911.551.223   957.425.429   1.020.698.11     5.010   Operating Transfers-Out   51.674.475   55.422.300   53.224.600   91.6%   \$3.700.000   \$3.700.000   \$3.700.000   \$3.700.000   \$2.000											
4.500 Other Objects 70616 Spenditures 799,967 9,966,315 8,736,184 6.1% 9,952,13 9,752,675 10,073,363 10,286,647 10,004,577 10,000 Total Expenditures 743,384,369 \$772,453,100 797,771,758 3,66% \$50,152,268 876,339,437 91,951,223 957,425,429 1,022,069,81		•									
A   500   Total Expenditures   T43,384,369   \$772,453,100   797,771,758   3.6%   850,152,268   876,339,437   911,951,223   957,425,429   1,022,069,81											
Color   Financing Uses   St.		•									1,022,069,814
Solid   Operating Transfers-Out   S1,674,475   S4,822,300   S3,270,000   S3,700,000   S3,700,000   S3,700,000   S3,700,000   S3,000,000   S4,000   S4,0		,	,	, , , , , , , , , , , , , , , , , , , ,			, . ,			. ,	
17,735,555		Other Financing Uses									
1.529   210   \$3.691   7657%   \$4.000   \$4.000   \$4.000   \$4.000   \$4.000   \$4.000   \$4.000   \$5.000											\$3,700,000
5.040 Total Other Financing Uses 5.050 Total Expenditures and Other Financing Uses 6.010 Excess of Revenues and Other Financing Uses 6.010 Excess of Revenues and Other Financing Sources over (under) Expenditures and Other Financing Uses 7.010 Cash Balance July 1 - Excluding Proposed Renewal/Replacement and New Levies 7.010 Cash Balance June 30 7.020 Estimated Encumbrances June 30 7											20,000,000
5.050 Total Expenditures and Other Financing Uses Excess of Revenues and Other Financing Sources over (under) Expenditures and Other Financing Sources over (under) Expenditures and Other Financing Uses  7.010 Cash Balance July 1 - Excluding Proposed Renewal/Replacement and New Levies  120,605,461 120,198,371 138,873,289 7.6% 131,895,373 91,847,571 38,000,438 (27,691,520) (110,377,747) (227,166,166)  8.010 Estimated Encumbrances June 30  10,823,622 13,844,976 13,557,932 12.9% 8,000,000 8,000,000 8,000,000 8,000,000											\$4,000
6.010 Excess of Revenues and Other Financing Sources over (under) Expenditures and Other Financing Uses  (407,090) 18,674,918 (6,977,916) -2412.4% (40,047.802) (53,847,133) (65,691,958) (82,686,227) (116,788,41		•									
over (under) Expenditures and Other Financing Uses         (407,090)         18,674,918         (6,977,916)         2412,4%         (40,047,802)         (53,847,133)         (65,691,958)         (82,686,227)         (116,788,41)           7.010 Cash Balance July 1 - Excluding Proposed Renewal/Replacement and New Levies         120,605,461         120,198,371         138,873,289         7.6%         131,895,373         91,847,571         38,000,438         (27,691,520)         (110,377,747)         (227,166,16           8.010 Estimated Encumbrances June 30         10,823,622         13,844,976         13,557,932         12.9%         8,000,000         8,000,0			762,783,908	790,293,283	811,808,942	3.2%	873,856,268	900,043,437	935,655,223	981,129,429	1,045,773,814
Uses (407,090) 18,674,918 (6,977,916) -2412.4% (40,047,802) (53,847,133) (65,691,958) (82,686,227) (116,788,41  7.010 Cash Balance July 1 - Excluding Proposed Renewal/Replacement and New Levies 120,605,461 120,198,371 138,873,289 7.6% 131,895,373 91,847,571 38,000,438 (27,691,520) (110,377,747) (227,166,16  8.010 Estimated Encumbrances June 30 10,823,622 13,844,976 13,557,932 12.9% 8,000,000 8,000,000 8,000,000 8,000,000	6.010	· ·									
7.010 Cash Balance July 1 - Excluding Proposed Renewal/Replacement and New Levies  120,605,461  120,198,371  138,873,289  7.6%  131,895,373  91,847,571  38,000,438  (27,691,520)  (110,377,747)  (227,166,16  8.010 Estimated Encumbrances June 30  10,823,622  13,844,976  13,557,932  12.9%  8,000,000  8,000,000  8,000,000  8,000,000		, , ,									
Renewal/Replacement and New Levies 120,605,461 120,198,371 138,873,289 7.6% 131,895,373 91,847,571 38,000,438 (27,691,520) (110,377,747) (227,166,167)  8.010 Estimated Encumbrances June 30 10,823,622 13,844,976 13,557,932 12.9% 8,000,000 8,000,000 8,000,000 8,000,000		Uses	(407,090)	18,674,918	(6,977,916)	-2412.4%	(40,047,802)	(53,847,133)	(65,691,958)	(82,686,227)	(116,788,415)
Renewal/Replacement and New Levies 120,605,461 120,198,371 138,873,289 7.6% 131,895,373 91,847,571 38,000,438 (27,691,520) (110,377,747) (227,166,167)  8.010 Estimated Encumbrances June 30 10,823,622 13,844,976 13,557,932 12.9% 8,000,000 8,000,000 8,000,000 8,000,000	7.040	0 1 5 1 1 1 5 1 1 5 5 1									
7.020 Cash Balance June 30  120,198,371 138,873,289 131,895,373 5.3% 91,847,571 38,000,438 (27,691,520) (110,377,747) (227,166,166 8.010 Estimated Encumbrances June 30  10,823,622 13,844,976 13,557,932 12,9% 8,000,000 8,000,000 8,000,000 8,000,000	7.010	, ,								/ · ·	,
8.010 Estimated Encumbrances June 30  10,823,622  13,844,976  13,557,932  12.9%  8,000,000  8,000,000  8,000,000  8,000,000		Renewal/Replacement and New Levies	120,605,461	120,198,371	138,873,289	7.6%	131,895,373	91,847,571	38,000,438	(27,691,520)	(110,377,747)
8.010 Estimated Encumbrances June 30  10,823,622  13,844,976  13,557,932  12.9%  8,000,000  8,000,000  8,000,000  8,000,000	7 000	Cook Boloma Aura 20	100 100 271	120 072 200	121 005 272	F 20/	01 047 571	20,000,420	(27 (01 520)	(110 077 747)	(227.1/1.1/2)
Seservation of Fund Balance   9.010   Textbooks and Instructional Materials	7.020	Cash Balance June 30	120,198,371	138,873,289	131,895,373	5.3%	91,847,571	38,000,438	(27,691,520)	(110,377,747)	(227,166,163)
Seservation of Fund Balance   9.010   Textbooks and Instructional Materials	8 010	Estimated Encumbrances June 30	10 022 422	12 044 076	12 557 022	12.0%	9 000 000	9 000 000	9 000 000	9 000 000	000 000 09
9.010 Textbooks and Instructional Materials 9.020 Capital Improvements 9.030 Budget Reserve 9.040 DPIA 9.045 Fiscal Stabilization 9.050 Debt Service 9.060 Property Tax Advances 9.070 Bus Purchases 9.070 Bus Purchases 9.080 Subtotal Fund Balance June 30 for Certification of	0.010	Estimated Encumbrances sume 30	10,023,022	13,044,770	13,337,732	12.7/0	0,000,000	0,000,000	8,000,000	8,000,000	\$0,000,000
9.010 Textbooks and Instructional Materials 9.020 Capital Improvements 9.030 Budget Reserve 9.040 DPIA 9.045 Fiscal Stabilization 9.050 Debt Service 9.060 Property Tax Advances 9.070 Bus Purchases 9.070 Bus Purchases 9.080 Subtotal Fund Balance June 30 for Certification of		Reservation of Fund Balance									
9.020 Capital Improvements	9.010		_			0.0%					_
9.030 Budget Reserve			-	-	-		-	-	-		-
9.040 DPIĂ 9.045 Fiscal Stabilization 9.050 Debt Service 9.060 Property Tax Advances 9.070 Bus Purchases 9.080 Subtotal Fund Balance June 30 for Certification of			-	-	-		6,000,000	6,000,000	6,000,000	6,000,000	6,000,000
9.050 Debt Service			-	-	-	0.0%	-	-	-		-
9.060 Property Tax Advances 0.0%			-	-	-		-	-	-		-
9.070 Bus Purchases 0.0%			-	-	-		-	-	-	-	-
9.080 Subtotal 0.0% 6,000,000 6,000,000 6,000,000 6,000,000		. ,	-	-	-		-	-	-	-	-
Fund Balance June 30 for Certification of			-	-	-		-	-		-	-
	9.080		-	-	-	0.0%	6,000,000	6,000,000	6,000,000	6,000,000	6,000,000
10.010 Appropriations 109,374,749 125,028,313 118,337,441 4.5% 77,847,571 24,000,438 (41,691,520) (124,377,747) (241,166,16	40										
	10.010	Appropriations	109,374,749	125,028,313	118,337,441	4.5%	77,847,571	24,000,438	(41,691,520)	(124,377,747)	(241,166,163)

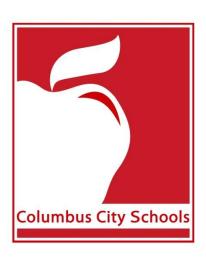
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Columbus City Schools
Franklin County
Schedule of Revenues, Expenditures and Changes in Fund Balances
For the Fiscal Years Ended June 30, 2014, 2015 and 2016 Actual; Forecasted Fiscal Years Ending June 30, 2017 Through 2021

	Actual						Forecasted		
	Fiscal Year 2014	Fiscal Year 2015	Fiscal Year 2016	Average Change	Fiscal Year 2017	Fiscal Year 2018	Fiscal Year 2019	Fiscal Year 2020	Fiscal Year 2021
Revenue from Replacement/Renewal Levies  11.010 Income Tax - Renewal  11.020 Property Tax - Renewal or Replacement		:		0.0% 0.0%		-	:	:	
11.300 Cumulative Balance of Replacement/Renewal Levies		-		0.0%	-	-	-	-	-
12.010 Fund Balance June 30 for Certification of Contracts, Salary Schedules and Other Obligations	109,374,749	125,028,313	118,337,441	4.5%	77,847,571	24,000,438	(41,691,520)	(124,377,747)	(241,166,163)
13.010 Income Tax - New 13.020 Property Tax - New		-	-	0.0% 0.0%	\$0 -	\$0 -	\$0 -	\$0 -	\$0
13.030 Cumulative Balance of New Levies	-			0.0%	-		-		-
14.010 Revenue from Future State Advancements				0.0%	\$0	\$0	\$0	\$0	\$0
15.010 Unreserved Fund Balance June 30	109,374,749	125,028,313	118,337,441	4.5%	77,847,571	24,000,438	(41,691,520)	(124,377,747)	(241,166,163)

See accompanying summary of significant forecast assumptions and accounting policies Includes: General fund, Emergency Levy fund, and any portion of Debt Service fund related to General fund debt.

# COLUMBUS CITY SCHOOLS - FRANKLIN COUNTY SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE FISCAL YEARS ENDED ACTUAL JUNE 30, 2014, 2015, 2016 FORECASTED FISCAL YEARS ENDING JUNE 30, 2017 THROUGH 2021



Forecast Provided By
Columbus City Schools
Treasurer's Office
Stanley Bahorek, Treasurer CFO
October 18, 2016

# Columbus City School District – Franklin County Notes to the Five Year Forecast General Fund Only October 18, 2016

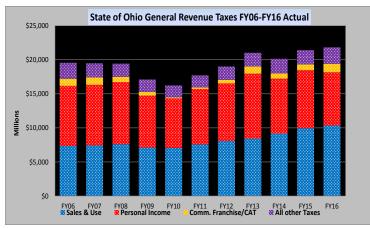
#### **Introduction to the Five Year Forecast**

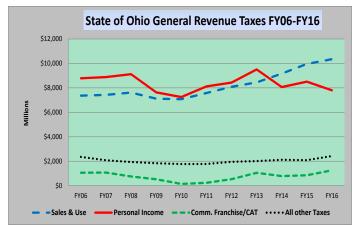
All school districts in Ohio are required to file a five (5) year financial forecast by October 31, and May 31, in each fiscal year (FY). The five-year forecast includes three years of actual and five years of projected general fund revenues and expenditures. Fiscal year 2017 (July 1, 2016-June 30, 2017) is the first year of the five year forecast and is considered the baseline year. The October forecast is used to provide an update of the actual revenues and expenditures for the current fiscal year and the effect of this year on the remaining years of the forecast.

#### **Economic Environment Affecting Forecast Variables – State Economy**

It is important in long range forecasting to consider the economic climate in which projections of revenues are made. Below is significant statewide economic data which suggests that the economy for the FY17-21 period is growing moderately and should continue during the forecast period. It is important for our school district to consider the statewide economic data for two very important reasons. First, our state funding is directly affected by state revenue collections and the health of the state budget. The effects of the 2008 recession on the economy at the state level created a budget deficit which required the State of Ohio to make nearly \$8 billion in reductions in the FY12-FY13 state biennium budget which translated into flat funding and/or funding reductions for nearly every school district in Ohio. Second, the same economic forces driving state tax revenues are also likely affecting the underlying economics of most communities in Ohio, which directly impacts the ability to collect local tax revenue. Generally speaking, local school district economic viability is tied to the same fundamental economics that drive the state's economic viability.

The graphs below note that the State of Ohio revenues through FY16 have recovered and are at record levels in spite a personal income tax reduction in FY15 and FY16. The two significant contributors to the economic recovery continue to be personal income taxes and sales and use taxes. The decline in personal income tax in FY15 and FY16 is misleading. The declines are due to HB59's across-the-board reductions in income and corporate franchise tax rates which began in FY14. Reductions in FY16 personal income tax is due to an additional 6.3% reduction as authorized by HB64. Not withstanding these reductions income tax would have grown steadily through FY16. Baring further legislative cuts personal income tax will continue to grow.



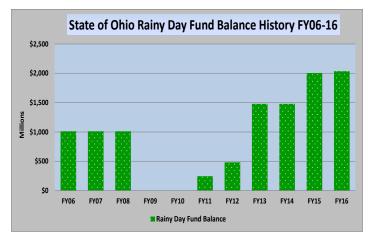


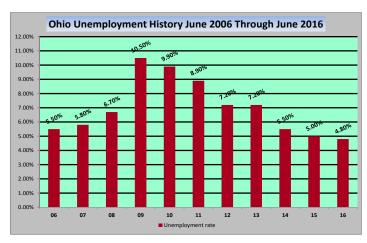
Source: Ohio Legislative Service Commission

Source: Ohio Legislative Service Commission

The recovery of the labor market which began in 2010 continues in 2015 as noted in both personal income tax and sales tax collections. The above State revenue is a clear indication that the economy has recovered and that there is economic growth in our state. Another indication that the state of Ohio has achieved solid footing

economically is the accumulation of reserves in the State Rainy Day Fund (RDF). The graph below shows the ten-year history of the Rainy Day Fund balance. The recession depleted the RDF in FY09. FY11 began the recovery of the economy and enabled the state to contribute excess revenues to the RDF. As noted, the RDF balance in FY16 has reached an all time record high deposit of \$2.034 billion thanks to a higher statutory balance allowed by HB64. This cushion should continue to help ensure that funding for schools approved in the recent state biennium budget HB64 will be met through FY17and could be continued into the future even if a brief pull back in the economy occurs as some economist project for late 2017 or 2018.





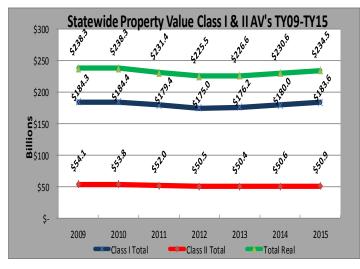
Source: Ohio Legislative Service Commission

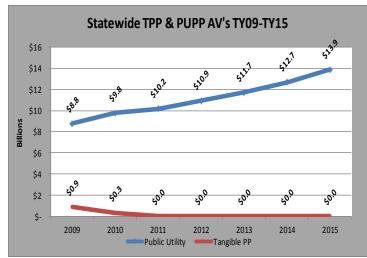
Source: U.S. Bureau of Labor Market Information

The state of Ohio's unemployment rate hit 4.8% the end of June 2016. The last time it was at this level was in October 2001. Over the past 12 months ended May 2016 the unemployment rate dropped .2% as 27,600 new jobs were created. This is a significant measure to monitor for continued economic growth and viability. As noted above, personal income taxes and sales tax are highly correlated and have been the two major drivers of the recent recovery. As of June 2016, the unemployment rate in Union County was 3.6 % which is below the 4.8% state average.

For school districts, a final piece of economic data which is highly relevant is the value of real property. In the 2015Tax Year, 24 of Ohio's 88 counties went through a reappraisal or update for Class 1 (Residential and Agricultural Property) and Class 2 (Commercial, Industrial and Mineral Property). From tax year 2007 to 2012, Class 1 and 2 property values declined by \$10.8 billion, a reduction of 4.6%. In 2015 Class 1 values rose by \$3.58 billion or 1.99% statewide, while Class 2 property increased for the second time since 2009 by \$270.0 million or .54% statewide. Home values for the 12 month period ending in June 2016 were up statewide by 3.5%. Clearly property values have stabilized and should begin to rise at varying levels across the state.

The final category of property is Public Utility Personal Property (PUPP) values. The graph on the following page shows that Tangible Personal Property (TPP) was eliminated for all categories of TPP in tax year 2011 by HB66, which became effective July 1, 2005. PUPP values on the other hand continued to grow throughout the Great Recession and into Tax Year 2015due in part to continued new construction, reinvestment in aging infrastructure due to historic low interest rates and development of natural gas and petroleum transmission lines across the state. PUPP values are of higher value as they are taxed at the full gross tax rate. PUPP values grew \$1.2 billion or 9.5% statewide in Tax Year 2015.

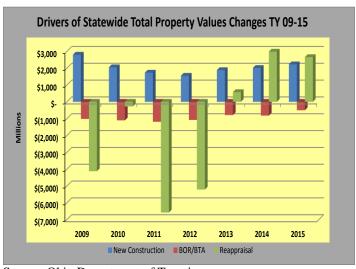




Source: Ohio Department of Taxation

Source: Ohio Department of Taxation

The graph below sums up the main drivers of real property value changes across the state for Tax Year 2009 through 2015. The changes noted below are for Class 1 and 2 property values. Note that new construction is picking up, reappraisal and update values have moved from negative to positive for the last three tax years and Board of Revision/Board of Tax appeals property value changes are trending down from record levels from 2009 through 2012.



Overall, we believe the economy of the state is stable and growing. This should provide a stable basis for which to make projections of state revenues to the district as noted in HB64 through FY17 and continuing through FY21 in future state budgets. The improving labor market is also providing for steady property tax collections in this forecast by: 1) increasing or stabilizing property values; 2) increasing current property tax collections; and, 3) increasing prior delinquent tax collections.

Source: Ohio Department of Taxation

#### October 2016 Updates:

We completed Fiscal Year 2016 7.2M better than expected. We received \$6.6M more in revenue and spent .6M less than anticipated in the May forecast.

#### **Revenues:**

We have made adjustments to the forecast resulting in a decrease of 10.5M in revenue over the life of the forecast. These changes are primarily the result of a change in tax estimates and the Win-win agreement changes with area school districts. Total General Fund revenues and other financing sources (line 2.08) are estimated to be \$833.8M for fiscal year 2017.

#### **Expenditures and other financing uses:**

We have increased our expectations for wages and benefits in the amount of \$37.0M over the life of the forecast. We have decreased our expectations for services, supplies and equipment by \$80.3M over the life of the forecast and increased other expenses by 14.9M. These modifications were made in June 2016 during meetings with the Board's Millage Committee and are a part of the overall levy plan that underlies the new millage request on the November 2016 ballot. Expenditures as listed in this forecast are aligned to that levy plan. Total General Fund expenditures and other financing uses are estimated to be \$873.9M for fiscal year 2017.

#### **Ending Cash Balance**:

The changes to revenue and expenditure assumptions result in a positive impact on our ending cash balance. We had anticipated an ending balance of (\$135.5M) and are now forecasting a balance of (110.4M) as of June 30, 2020. This forecast does not include revenue from the levy on the ballot in November of 2016.

#### **Forecast Risks and Uncertainty:**

Our financial forecast is laden with risks and uncertainty not only due to economic uncertainties but also due to the volatility of the legislative changes that will be happening in the spring of 2017 and 2019 during deliberations of the next two (2) state biennium budgets for FY18-19 & FY20-21, both of which affect this forecast. We have estimated revenues and expenses based on the best data available to us at the time of this forecast. The items below give a short description of the current issues and how they may affect our forecast long term:

- I. **State Foundation Funding** The State Budget represents nearly 45.6% of district revenues. It is clearly a significant area of risk. The risk comes in FY18 and beyond if the state economy worsens or if the state funding formula is changed in a way that reduces funds to our district. Future uncertainty in both the state foundation funding formula and the state's economy makes this area an elevated risk to district funding through FY21.
- II. **Tangible Personal Property Tax Reimbursement** The new State Budget (HB64) reinstates the phase out of Tangible Personal Property (TPP) fixed rate reimbursements to the district. HB64 resumes the phase out in FY16 and will continue it until we receive no reimbursement after FY18.
- III. **Tuition Vouchers & Community Schools** There are many provisions in the current state budget bill HB64 that will increase the district expenditures in the form of expanded school choice programs and increases in the amounts deducted from our state aid in the 2016-17 school year and beyond. The cost of each Autism Scholarship and many Peterson Special Needs vouchers increased sharply from \$20,000 to \$27,000 each, a 35% increase. Expansion or creation of programs such as these could expose the district to new expenditures that are not currently in the forecast. We are monitoring any new threats to our state aid and increased costs very closely.
- IV. Patient Protection and Affordable Care Act (PPACA) This program was approved March 23, 2010 along with the Health Care and Education Reconciliation Act. Many of the provisions of this federal statute were supposed to be implemented January 1, 2014 but were delayed by the IRS on July 2, 2013 until January 1, 2015. The Cadillac tax is expected to go into effect January 1, 2020 at a rate of 40% of the cost of insurance above predetermined amounts. We have made allowances for increased cost in the forecast based on what we know at this time. Rules for the PPACA are in flux at this time and we are tracking them closely. Future uncertainty over rules and implementation of PPACA is a risk.
- V. **Rollback** HB59 eliminated the Rollback exemption on any future new or replacement levy. This means that should the District place a new levy on the ballot, taxpayers will no longer receive the 12.5%

reduction as they do now on current levies. This could make passing any new levy more difficult and results in a shift of the tax burden from the State of Ohio onto local taxpayers.

The major lines of reference for the forecast are noted below in the headings to make it easier to relate the assumptions made for the forecast item and refer back to the forecast. It should be of assistance to the reader to review the assumptions noted below in understanding the overall financial forecast for our district. If you would like further information please feel free to contact Stanley J. Bahorek, Treasurer of Columbus City Schools, at 614-365-6472.

# **Revenue Assumptions**

# **Estimated General Fund Operating Revenues for FY 17**

# **Real Estate Value Assumptions**

#### **Property Tax Value and Collections:**

Property Values are established each year by the County Auditor based on new construction, demolitions, BOR/BTA outcomes, and complete reappraisal or updated values. A reappraisal update of the district property value occurred for 2014 values collected in calendar year 2015 which reduced residential/agricultural assessed values by (-2.9%) and commercial assessed values by (-0.14%). We experienced a slight increase in values of .488% for 2015 values to be collected in 2016. While we have anticipated no further reductions in values due to appraisals based on conversations with the Franklin County Auditor, it is important to note that if values do continue to drop the district will lose money on the 4.51 inside millage and 7.85 mill 2008 levy. For each 1% reduction in residential assessed value district revenues will fall \$630,447 annually.

The district will experience a complete appraisal update in 2017 to be collected in 2018. We have anticipated a .5% increase in residential and commercial property at that time. These assumptions will require further analysis as more data is obtained nearer to the actual appraisal date.

Property tax collections are the largest single revenue source for the school system. The predictability of this revenue has been difficult due to the weak real estate and property values. Residential property values increased slightly while commercial property values continued to decline overall in 2015 for collection in 2016 based on the latest tax abstract data. The good news is that the decline of commercial values is still due in part to old BOR/BTA case activity which will eventually work through the system. Another bit of good news for the district values was a \$10.0 million increase in public utility personal property (PUPP) values. This represents a 3.51% increase in PUPP values, which is collected at our gross tax rates.

# **Property Tax Delinquencies:**

A growing concern with property taxes in the past several years since 2007 is delinquencies and Board of Revision (BOR) and Board of Tax Appeals (BTA) cases. Outstanding delinquent taxes were \$64,131,004 at the close of the 2014 tax year (June 2015). This is a decrease from tax year 2011 levels but still represents a substantial amount unpaid to the district. Part of the decrease in delinquent taxes is a result of the land bank program where delinquent taxes are reduced but not collected by the district. We continued to collect large delinquent payments in the February and August tax settlements and the county auditor has lowered his estimate of delinquent current tax collections from 5.54% to 4.78%. We believe this is a good signal that delinquencies may not continue to grow and possibly collect on unpaid back taxes due the district. We will continue to monitor delinquent taxes and tax appeals closely.

#### ESTIMATED ASSESSED VALUE (AV) BY COLLECTION YEARS

	Estimated	Estimated	Estimated	Estimated	Estimated
	TAX	TAX	TAX	TAX	TAX
	<b>YEAR2016</b>	<b>YEAR2017</b>	YEAR2018	<b>YEAR2019</b>	YEAR2020
	COLLECT	COLLECT	COLLECT	COLLECT	COLLECT
Classification	2017	2018	2019	2020	2021
Res./Ag.	\$4,960,261,990	\$4,987,563,300	\$4,990,063,300	\$4,992,563,300	\$4,995,063,300
Comm./Ind.	3,613,506,010	3,626,573,540	3,621,573,540	3,616,573,540	3,611,573,540
Utility Pers. Prop. (PUPP)	305,198,030	315,198,030	325,198,030	335,198,030	<u>345,198,030</u>
Total Assessed Values	\$8,878,966,030	\$8,929,334,870	\$8,936,834,870	\$8,944,334,870	<u>\$8,951,834,870</u>

#### **Tax Abatements**

One economic development tool the City of Columbus utilizes is the abatement (partial or full) of property taxes for certain periods of time to developers. The school district has tabulated the existing abatements to better understand when those abatements expire and therefore when the district might expect the estimated foregone tax revenue begin to be received. The following table shows the estimated foregone property tax revenue by tax year that the abatements expire. This tax revenue is included in the calculation of estimated tax revenue due to new construction.

Tax Year of Expiration	Estimated Annual Property Tax Revenue
2017	\$2,255,085
2018	\$2,027,267
2019	\$2,544,954
2020	\$1,757,874
2021	\$483,977
2022	\$1,559,421
2023	\$1,092,184
2024	\$888,620
2025	\$216,277
2026	\$317,457
2027	\$134,253
2028	\$2,653,862
2029	\$992,774
<b>Grand Total</b>	\$16,924,005

#### Estimated Real Estate & Public Utility Personal Property Taxes - Line #1.010

Property tax levies are estimated to be collected at net rate of approximately 94% of current collections allowing for a 6% delinquency which fluctuates year to year. In general 51% of the new Residential and Commercial/Industrial real estate taxes are estimated to be collected in February tax settlements and 49% collected in August tax settlements. Public Utility tax settlements (PUPP taxes) are estimated to be received 50% in February and 50% in August settlement from Franklin County Auditor.

Source	FY17	FY18	FY19	FY20	FY21
Est. Real Estate Taxes	\$418,187,433	\$417,523,439	\$419,001,010	\$420,408,711	\$421,808,909

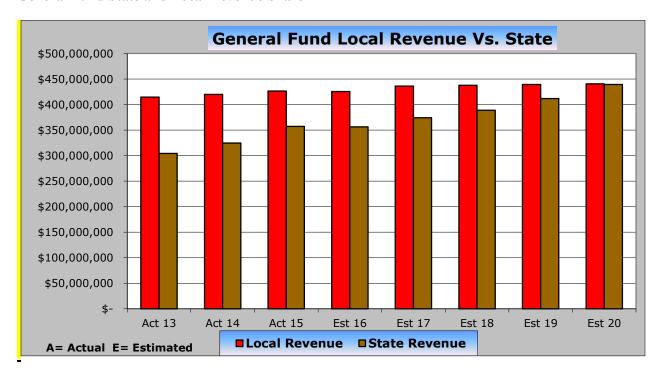
#### Estimated Tangible Personal Tax – Line#1.020

General tangible personal property taxes (TPP) are expected to be received throughout the forecast as delinquent tax collections. HB66 passed July 1, 2005 enacted law to phase out Tangible Personal Property assessed valuation and taxes locally. There was \$8,623,757, in outstanding delinquent (TPP) taxes at June 30, 2013. We have no idea of the amount and when these taxes will be collected; we will see them trickle in from time to time as we did this year.

In 2004 before the phase out began district Tangible Personal Property assessed values were \$910 million yielding \$52 million in Tangible Personal Property general fund receipts being collected (equivalent to a 5.3 mill levy at that time). It is no surprise that the district passed a new 7.85 mill levy in 2008, in part, to replace these lost local funds. This in effect transferred the burden for those lost dollars into increased taxes on local taxpayers. As noted earlier HB153 cut the prior promised level of state TPP reimbursements to the district in FY12 and FY13 and HB64 resumes the phaseout of the reimbursement until it is eliminated in FY18.

Source	FY17	FY18	FY19	FY20	FY21
Tangible Personal Property	<u>\$8,744</u>	<u>\$3,497</u>	<u>\$1,399</u>	<u>\$560</u>	<u>\$224</u>
Total Line # 1.020	<u>\$8,744</u>	<u>\$3,497</u>	<u>\$1,399</u>	<u>\$560</u>	<u>\$224</u>

#### General Fund State and Local Revenue Share



#### State Foundation Revenue Estimates – Lines #1.035; #1.040; and, Line #1.045

The amounts estimated for FY17 through FY21 for state funding is based on funding component computations from the most recent September 2016 State Foundation Payment Report(SFPR). The current FY16-17 state budget HB64 includes an increase in funding for our district. We are projected to be a cap district until FY21.

Our state funding status for FY18-21 will depend on the FY18-19 and the FY20-21 state budgets. There are two unknown state budgets in this forecast period covering four fiscal years.

In FY14-15 HB59 is using the fourth (4<sup>th</sup>) new funding formula for public education since 2009. HB64 made alterations to the funding formula and added several new components. The new funding formula is very complex and could change again with the new FY18-19 or FY20-21 state budgets. The funding formula in HB64 has a modified State Share Index(SSI) method to measure a district's wealth and capacity to raise local revenue. The SSI is a calculation method to measure a district's wealth and capacity to raise local revenue. There are three (3) components of the SSI:

- 1) <u>Valuation Index</u> that measures the district average property value per pupil for tax year 2010, 2011 and 2012 compared to the statewide average valuation per pupil;
- 2) <u>Median Income Index</u> that uses tax year 2011 median income compared to statewide median income that is used to measure the ability of a district's residents to pay property taxes;
- 3) Wealth Index which uses two thirds (2/3) of the Valuation Index and one third (1/3) of the Median Income Index to compute the overall district Wealth Index.

The three components taken together form the one (1) overarching State Share Index (SSI) which equalizes state funding based on wealth. In prior funding formulas the main tool to equalize wealth was a millage charge-off of 23 mills of adjusted valuation per pupil. If the SSI were reduced to a charge-off as in past formulas there would not be a uniform charge-off, rather a range of charge-off rates from 11.3 mills to 22.9 mills.

The SSI is applied to the nine (9) separate components that constitute state aid in FY16 and FY17 to determine need. The nine (9) components of the funding model are:

- 1) Opportunity Grant Per pupil amount \$5,900 in FY16 and \$6,000 in FY17
- 2) <u>Targeted Assistance</u> Tier I based on wealth and Tier II based on percentage of district agricultural assessed value
- 3) Special Education Additional Aid Based on six (6) categories of disability
- 4) Limited English Proficiency Based on three (3) categories based on time student enrolled in schools
- 5) <u>Economically Disadvantaged Aid</u>- Based on number and concentration of economically disadvantaged students
- 6) K-3 Literacy Funds- Based on districts K-3 average daily membership and two Tiers
- 7) Gifted Funds –Based on average daily membership at \$5.05 per pupil in FY16 & FY17
- 8) <u>Career-Technical Education Funds</u> Based on career technical average daily membership of students enrolled in five (5) categories.
- 9) <u>Transportation Aid</u> Funding based on total ridership rather than qualifying ridership in determining statewide cost per rider. HB64 fully funds this item but at a share of 50% rather than 60% in prior years.

There are potentially 342 independent variables in the SFPR formula. If any of the variables are changed, either independently or in conjunction with other variables, there could be a change to forecasted state aid for FY16-20. Currently, there are still changes being made to the above variables as well as changes that could result once ODE finalizes the calculations from FY15, which is not expected until late May 2016. Our estimates are based on the best information available to us and the most current calculation used by ODE. Changes to our forecasted data could occur if there are large adjustments made by ODE based on the final FY15 reconciliation.

There are several new funding components provided in HB64 for FY16 &17. These are additional funds that can be earned by a district or is intended to help a district who has an undo burden or inability to raise local revenue. Our estimates for these components are from the April 2016 SFPR.

- 1) <u>Capacity Aid</u> Provides additional funding for districts where income generated for one mill of property tax is below the state median for what is generated. We will receive \$0.
- 2) <u>Transportation Supplement</u> Provides additional funding for districts with rider density (riders per square mile) less than 35 students in FY16 and 50 in FY17. Provides additional funding based on rider density and the number of miles driven by the school buses. Our supplement is expected to be \$0.
- 3) <u>3<sup>rd</sup> Grade Reading Proficiency Bonus-</u> Provides a bonus to districts based on third grade reading results. Our bonus is expected to be \$371,918.
- 4) <u>High School Graduation Rate Bonus-</u>Provides a bonus to districts based on high school graduation rates up to approximately \$450 per student. Our bonus is expected to be \$0.

Current calculations indicate our district is a "CAP" funded district for FY17 and we anticipate that we will remain on the CAP through FY20. The CAP growth rate for FY16 & 17 is 7.5% each year. We believe the district will receive additional funds for the period FY18 through FY21. We have conservatively estimated an increase in the CAP amount of 7.5% each year for FY18-21, but this amount could be higher or lower. There is no guidance on the state funding model or increases for the FY18-21 period. The following table illustrates our actual basic foundation aid compared to the fully calculated amount without the cap:

Source	FY17	FY18	FY19	FY20	FY21
Uncapped Formula Aid	\$395,119,285	\$398,728,141	\$401,905,384	\$405,239,501	\$408,611,580
Capped Formula Aid	318,324,789	342,199,148	<u>367,864,084</u>	<u>395,453,890</u>	425,112,932
Difference	76,794,496	56,528,993	34,041,300	9,785,611	(16,501,352)

On November 3, 2009 Ohio voters passed the Ohio casino ballot issue. This state issue allowed for the opening of four (4) casinos one each in Cleveland, Toledo, Columbus and Cincinnati. As of March 4, 2013 all four (4) casinos are open for business and generating Gross Casino Tax Revenues (GCR). Thirty-three percent (33%) of the gross casino revenue will be collected as a tax. School districts will receive 34% of the total tax that will be paid into a student fund at the state level. These funds are distributed to school districts on the 31<sup>st</sup> of January and August each year beginning January 2013.

The initial student payment to school in January 2013 was \$21.00 per pupil based on 1,816,000 pupils in Ohio. As more actual taxes are collected the state has indicated that the original 2009 estimates of \$1.9 Billion of Gross Casino Revenue (GCR) may be closer to \$900 million as revenues from casinos are not growing robustly as originally predicted. We are estimating statewide student enrollment to decline by ½ of 1% annually. Based on the estimated decrease in enrollment paired with the lower anticipated statewide revenues, we expect FY17 payments of \$52.00 per pupil. For FY18-21 we are estimating a continued statewide enrollment decline and stable casino revenues will allow for continuing the amount per pupil at \$52. We will increase estimates for the out years when actual casino revenues show signs of stronger increases.

#### A) Unrestricted State Foundation Revenue SF-3 Form – Line #1.035

Source	FY17	FY18	FY19	FY20	FY21
Basic Aid- Per	\$272,219,745	\$293,578,632	\$316,600,263	\$341,520,331	\$368,482,937
Pre School Spec Ed Transportation	7,695,621	<u>8,244,771</u>	8,244,771	8,244,771	8,244,771
Subtotal State Basic Aid	\$245,879,326	\$301,823,403	\$324,845,034	\$349,765,102	\$376,727,708
Casino Revenue	<u>2,604,754</u>	2,609,954	2,615,154	2,620,354	2,625,554
Total Unrestricted State Aid Line # 1.035	<u>\$283,069,270</u>	\$304,433,357	\$327,460,188	<u>\$352,385,456</u>	<u>\$379,353,262</u>

#### **Restricted State Revenues – Line # 1.040**

HB64 continues funding two restricted sources of revenues to school district which are Economic Disadvantaged Funding and Career Technical Education funding. We have incorporated this amount into the restricted aid amount in Line # 1.04 for FY17-21.

Source	FY17	FY18	FY19	FY20	FY21
Econ. Disadvantaged Aid	\$44,035,587	\$46,464,812	\$49,017,772	\$51,596,262	\$54,200,537
Career Tech - Restricted	2,153,039	2,239,286	2,329,631	2,420,879	<u>2,513,040</u>
Total Restricted State	<u>\$46,188,626</u>	<u>\$48,704,098</u>	\$51,347,403	\$54,017,141	\$56,713,577

#### B) Restricted Federal Grants in Aid – Line #1.045

The Qualified School Construction Bond interest credit is for the subsidy to help reduce borrowing costs on the Stewart Elementary bonds. This is restricted for the payment of interest and will help reduce net borrowing costs on that debt. The Federal government has decreased the reimbursement on these bonds by 7.5% from the original amount expected.

Source	FY17	FY18	FY19	FY20	FY21
IRS QSCB Interest credit	<u>\$483,614</u>	<u>\$483,614</u>	<u>\$483,614</u>	<u>\$483,614</u>	<u>\$483,614</u>
Total Line # 1.045	<u>\$478,507</u>	<u>\$483,614</u>	<u>\$483,614</u>	<u>\$483,614</u>	<u>\$483,614</u>

#### SUMMARY OF STATE FOUNDATION REVENUES

Source	FY17	FY18	FY19	FY20	FY21
Unrestricted Line # 1.035	\$283,069,270	\$304,433,357	\$327,460,188	\$352,385,456	\$379,353,262
Restricted Line # 1.040	46,188,626	48,704,098	51,347,403	54,017,141	56,713,577
Restricted - Line #1.045	483,614	483,614	483,614	483,614	483,614
Total State Foundation	\$329,741,510	\$353,621,069	\$379,291,205	\$406,886,211	<u>\$436,550,453</u>

#### **Property Tax Allocations- Line #1.050**

#### a) Rollback and Homestead Reimbursement

Rollback funds are reimbursements paid to the district from Ohio for tax credits given owner occupied residences equaling 12.5% of the gross property taxes charged residential taxpayers on tax levies passed prior to September 29, 2013. HB59 eliminated the 10% and 2.5% rollback on new levies approved after September 29, 2013 which is the effective date of HB59. HB66 the FY06-07 budget bill previously eliminated 10% rollback on Class II (commercial and industrial) property.

Homestead Exemptions are also credits paid to the district from the state of Ohio for qualified elderly and disabled. In 2007 HB119 expanded the Homestead Exemption for all seniors over age 65 years of age or older or who are disabled regardless of income. Effective September 29, 2013 HB59 changes the requirement for Homestead Exemptions. Individual taxpayers who do not currently have their Homestead Exemption approved or those who do not get a new application approved for tax year 2013, and who become eligible thereafter will only received a Homestead Exemption if they meet the income qualifications. Taxpayers who currently have their Homestead Exemption as of September 29, 2013 will not lose it going forward and will not have to meet the new income qualification. This will slow the growth of homestead reimbursements to the district, and as with the rollback reimbursements above, increase the taxes collected locally on taxpayers.

Source	FY17	FY18	FY19	FY20	FY21
Rollback and Homestead	\$32,940,173	\$32,978,904	\$33,025,032	\$33,062,132	\$33,099,257

### b) Tangible Personal Property Reimbursements – Fixed Rate

School districts were to be reimbursed for the TPP tax losses by the state of Ohio at varying levels through 2026 but those reimbursements were severely curtailed or eliminated by HB153 effective July 1, 2012. The state of Ohio reduced its funding to school districts for TPP reimbursements from \$1.13 billion in FY11 to \$510 million in FY13, where it was frozen for FY15. HB64 the current state budget has reinstituted the phase out of TPP reimbursements to districts beginning in FY16. The phase out is based on five wealth tiers called quintiles. A Quintile 1 district will loose TPP funding based on 1% of qualifying revenue and a Quintile 5 districts will loose TPP reimbursements equal to 2% of qualifying revenue. Revenue will be phased out at these quintile levels until all TPP state funds are gone. We are in quintile #2 with a scheduled loss of 1.25% of qualifying revenue each year. We do not qualify for the supplement and therefore will see our reimbursement end after FY18.

Source	FY17	FY18	FY19	FY20	FY21
TPP Reimbursement	\$12,017,490	\$2,865,745	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

#### SUMMARY OF PROPERTY TAX ALLOCATION REVENUE

Source	FY17	FY18	FY19	FY20	FY21
Rollback and Homestead	\$32,940,173	\$32,978,904	\$33,025,032	\$33,062,132	\$33,099,257
TPP Reimbursement	12,017,490	2,865,745	<u>0</u>	<u>0</u>	<u>0</u>
Total Line #1.050	\$44,957,663	\$35,844,649	\$33,025,032	\$33,062,132	\$33,099,257

#### Other Local Revenues – Line #1.060

All other revenues include interest earnings and other various income sources. Interest income is forecast to decrease next year due to a decreasing cash balance available for investments. We have interest remaining constant in the following years as the district's balances available for investment vary month to month due to cash flow needs and interest rates are expected to vary over the duration of the forecast. District funds are invested in U.S. Government agency discount notes, banker's acceptances, treasury notes, certificates of deposits, and money held in STAROHIO, the State Treasurer's investment pool. The treasurer's office ladders out investments to catch a portion of the yield curve offering slightly better rates and will continue to monitor rates to invest the available capital at the most secure and highest yield possible. Security of the public funds collected by the district is however the top priority of the treasurer's office.

Win Win payments for FY17 are a result of new calculations all parties have agreed upon. The Win Win agreement came up for renewal with suburban districts in 2016 and the result will be a decrease in future revenues.

Source	FY17	FY18	FY19	FY20	FY21
Interest in Investments 1410	2,400,000	2,400,000	2,400,000	2,400,000	2,400,000
Win Win Agreement	4,581,312	2,871,846	2,312,815	1,753,783	1,194,752
PILOT Payments 2400	4,100,000	4,100,000	4,100,000	4,100,000	4,100,000
Tuition SF-14 & SF-14H					
(12xx)	3,300,000	3,300,000	3,300,000	3,300,000	3,300,000
Medicaid, rentals and other	3,800,000	3,800,000	3,800,000	3,800,000	3,800,000
Total Line # 1.060	<u>\$18,181,312</u>	<u>\$16,471,846</u>	<u>\$15,912,815</u>	<u>\$15,353,783</u>	<u>\$14,794,752</u>

#### Short-Term Borrowing – Lines #2.010 & Line #2.020

There is no short term borrowing planned for in this forecast at this time from any sources.

#### Transfers In / Return of Advances – Line #2.040 & Line #2.050

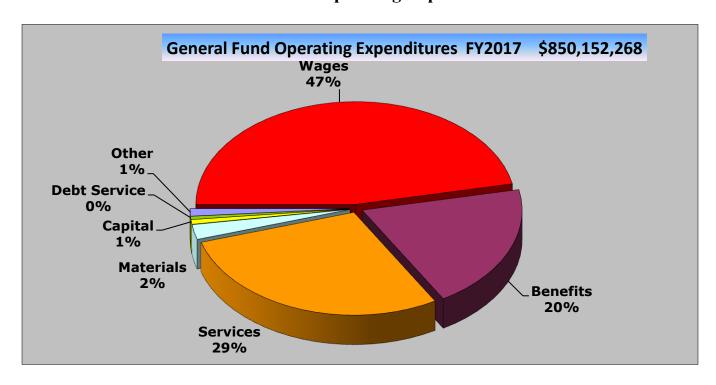
These are non-operating revenues which are the repayment of short term loans to other funds. The amount of advances in and advances out are both captured as a "snap-shot" for June 30. There is a lag in timing of when these funds are repaid to the general fund from the Federal and State grant funds versus when they are loaned. Ohio budgetary laws require the district to loan funds from the General Fund to the grants. Also, federal and state budgetary spending requirements require the district to spend before the funds are repaid to the general fund – the district must present a "Project Cash Request" form or "PCR" to be repaid from the state and federal governments. We do not control the timing of these fund repayments.

#### All Other Financial Sources – Line #2.060 & Line #14.010

Source	FY17	FY18	FY19	FY20	FY21
Transfers In - Line 2.040	\$2,581,804	\$2,581,804	\$2,581,804	\$2,581,804	\$2,581,804
Advance Returns	20,000,000	20,000,000	20,000,000	20,000,000	20,000,000
Total Transfer & Advances					
In	<u>\$22,581,804</u>	<u>\$22,581,804</u>	<u>\$22,581,804</u>	<u>\$22,581,804</u>	<u>\$22,581,804</u>

Source	FY17	FY18	FY19	FY20	FY21
ROPYE & Sale FA - Line					
#2.060	\$150,000	<u>\$150,000</u>	\$150,000	\$150,000	<u>\$150,000</u>

# **Expenditures Assumptions General Fund Operating Expenditures FY17**



# Wages & Personal Services – Line #3.010

The estimate for Wages includes a number of factors. For FY17, we have provided for step increases of 2.2% while accounting for staff additions of 130 certified for FY17. We included a base wage increase of 2% for year FY17 pursuant to current collective bargaining agreements and 0% in the out years of the forecast and step increases of 2.2% for all the remaining years of the forecast.

Source	FY17	FY18	FY19	FY20	FY21
Base Wages	\$380,842,371	\$397,741,110	\$410,687,086	\$421,889,832	\$433,550,217
Wage Adjustments	8,400,000	0	0	0	0
Step Increases	8,400,000	8,800,000	9,000,000	9,300,000	9,500,000
Staff Changes	1,198,739	5,345,976	3,402,746	3,560,385	22,831,582
Retirement/Replacement savings/ or YoY					
change	(1,100,000)	(1,200,000)	(1,200,000)	(1,200,000)	(1,200,000)
Total Wages Line 3.010	<u>\$397,741,110</u>	<u>\$410,687,086</u>	<u>\$421,889,832</u>	<u>\$433,550,217</u>	<u>\$464,681,799</u>

#### Fringe Benefits Estimates - Line 3.02

This area of the forecast captures all costs associated with benefits and retirement costs. Fringe benefits ran 20.4% of expenditures in FY16, and are estimated to be 19.8% in FY17 and then increase each year driven by health insurance.

#### A) STRS/SERS Retirement Contributions

The district pays 14% of each dollar paid in wages to either the State Teachers Retirement System or the School Employees Retirement System as required by Ohio law. No change in employer contributions have been estimated in this forecast however it has been actively discussed during the past state budget deliberations.

SERS announced on April 5, 2010 that they were requiring districts to pay SERS on a current fiscal year basis and not 6 months in arrears which has been the case since 1987 when districts moved from calendar year to fiscal year. This cost which began in FY11 ended in FY16.

Source	FY17	FY18	FY19	FY20	FY21
Base Wages 211, 221	\$53,813,027	\$56,200,819	\$58,030,085	\$59,613,033	\$61,260,646
Wage Adjustments	1,176,000	0	0	0	0
Step Increases	1,176,000	1,232,000	1,260,000	1,302,000	1,330,000
Staff Changes	167,823	748,437	476,384	498,454	3,196,421
Retirement/Replacement					
savings	(154,000)	(168,000)	(168,000)	(168,000)	(168,000)
Total Retirement System					
Estimates	<u>\$56,178,850</u>	<u>\$58,013,256</u>	<u>\$59,598,469</u>	<u>\$61,245,487</u>	<u>\$65,619,067</u>

#### **B)** Health Insurance Contributions

We are estimating costs to increased 4.4% composite for all coverage's (medical, dental and vision) for FY17. For FY18 and beyond a rate increase of 4.2% is estimated. Insurance generally runs 22% of wages paid but will increase annually with the rate trend noted.

Patient Protection and Affordable Care Act (PPACA) Costs- the Patient Protection and Affordable Care Act (PPACA) commonly called Obamacare or the Affordable Care Act (ACA), is a United States federal statute signed into law by President Barack Obama on March 23, 2010. Together with the Health Care and Education Reconciliation Act, it represents the most significant regulatory overhaul of the country's healthcare system since the passage of Medicare and Medicaid in 1965. Many of the significant provisions of the PPACA that were scheduled to be implemented by employers on January 1, 2014 were delayed until January 1, 2015 by a July 2, 2013 ruling from the IRS. It is uncertain to what extent the implementation of PPACA will cost our district additional funds. There are numerous new regulations that potentially will require added staff time, at least initially due to increased demands, and it is likely that additional employees will be added to coverage that do not have coverage now. We are not certain what these added costs maybe but there are "taxes" mandated by the act which we are aware of. The Transition Reinsurance fee due January 15, 2015, is a fee due the IRS for \$5.25 per covered member per month for the prior year (2014). This will be \$63 for each employee who had a full year of coverage in the prior year. Longer-term a significant concern is the 40% "Cadillac Tax" that will be imposed in 2020 for plans whose value of benefits exceed \$10,200 for individual plans and \$27,500 for family plans. We have included payment of \$7M in FY20 for the Cadillac Tax. The rules and implementation of the PPACA is an ongoing issue we are watching closely to evaluate the effect on our district.

Source	FY17	FY18	FY19	FY20	FY21
Base Costs	\$92,229,563	\$96,860,591	\$102,524,524	\$108,086,894	\$113,958,595
Cadillac Tax	0	0	0	7,000,000	7,000,000
Retirement/Replacement					
savings	(217,800)	(237,600)	(237,600)	(237,600)	(237,600)
Staff Changes	237,350	1,058,503	673,744	704,956	4,520,653
Insurance Trend Adjustment	<u>4,611,478</u>	<u>4,843,030</u>	<u>5,126,226</u>	<u>5,404,345</u>	<u>6,047,930</u>
Total Insurance Estimates	<u>\$96,860,591</u>	<u>\$102,524,524</u>	<u>\$108,086,894</u>	<u>\$120,958,595</u>	<u>\$131,289,578</u>

# C) Workers Compensation & Unemployment Compensation

Workers Compensation is expected to rise to 2.35% of wages in FY17-21. BWC will increase and decrease typically as wages rise and fall. The district is a direct reimbursement payer for Unemployment Compensation thereby paying only the claims that are paid on its behalf when claims are made.

Source	FY17	FY18	FY19	FY20	FY21
Workers Comp Base Cost					
Estimates	\$8,949,175	\$9,240,459	\$9,492,521	\$9,754,880	\$10,455,340
Unemployment Comp	<u>397,741</u>	<u>410,687</u>	<u>421,890</u>	433,550	<u>464,682</u>
Total BWC & UC Estimates	<u>\$9,346,916</u>	<u>\$9,651,146</u>	<u>\$9,914,411</u>	<u>\$10,188,430</u>	\$10,920,022

#### D) Medicare

Medicare will continue to increase at the rate of increase of wages. Contributions are 1.45% for all new employees to the district on or after April 1, 1986. These amounts are growing at the general growth rate of wages.

Source	FY17	FY18	FY19	FY20	FY21
Base Costs	\$5,407,936	\$5,569,613	\$5,791,682	\$5,950,420	\$6,114,093
YoY Change	0	0	0	0	0
Other Staff Changes	<u>1,432</u>	60,117	31,940	34,226	313,658
Total Medicare Estimate	<u>\$5,409,368</u>	\$5,629,730	<u>\$5,823,622</u>	<u>\$5,984,646</u>	<u>\$6,427,751</u>

### **Summary of Fringe Benefits – Line #3.020**

Source	FY17	FY18	FY19	FY20	FY21
STRS/SERS	\$56,178,850	\$58,013,256	\$59,598,469	\$61,245,487	\$65,619,067
Insurance's	96,860,591	102,524,524	108,086,894	120,958,595	131,289,578
Workers Comp &					
Unemployment	9,346,916	9,651,146	9,914,411	10,188,430	10,920,022
Medicare	5,409,368	5,629,730	5,823,622	5,984,646	6,427,751
Other/Tuition	164,024	164,024	164,024	164,024	164,024
Fringe Benefit Total Line					
3.020	<u>\$167,959,749</u>	<u>\$175,982,680</u>	<u>\$183,587,420</u>	<u>\$198,541,182</u>	<u>\$214,420,442</u>

#### **Purchased Services – Line #3.030**

Expenditures in this category include: instructional services, instructional improvement services, health services, data processing services, professional/legal services, garbage removal, repairs and maintenance services, rentals, property insurance, lease-purchase agreements, meeting and mileage expenses, telephone expenses, postage, advertising, utilities, and tuition paid to other districts. Amounts paid for personal services rendered by personnel who are not on the payroll of the school district, and other services that the school district may purchase. Most significantly, this category includes payments to Community Schools, Peterson Scholarship, Autism scholarship and ongoing costs for the Ed Choice Voucher program. These cost will rise significantly under HB64 as the scholarship was \$20,000 in FY15 and is \$27,000 in FY16 and beyond. If there are new laws enacted in the future to expand choice it is certain costs for these programs will increase over the next several years.

Community School Enrollment - We are adjusting projections for FY17 to account for the increase noted above as well as projecting an additional 1,300 students each year leaving the district.

Ed Choice Vouchers - We are projecting a loss of 400 students due to the Educational Choice (Voucher) program in FY17. We project an additional 400 students each year leaving the district.

On August 8, 2012 the Public Utility Commission of Ohio (PUCO) issued a modified electric security plan (ESP) for American Electric Power (AEP) to establish generation rates through May 2015. Base electric rates are frozen at this time; however riders that will be implemented are expected to increase rates on average from 5% to 7% starting September 2012 with a 12% cap on increases. We have estimated a rate of 5.0% for electric in FY17.

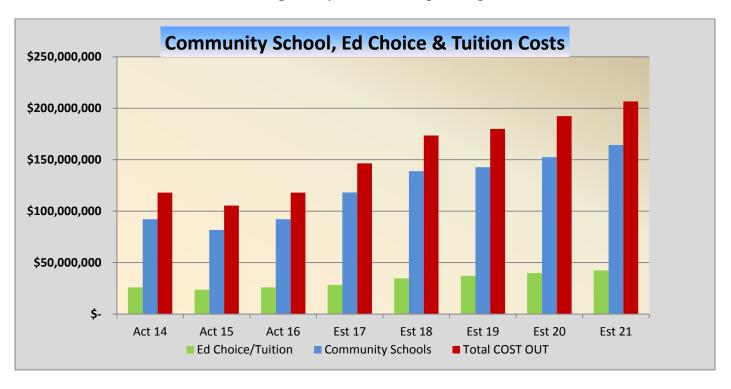
FY17 is based on the Appropriations Resolution the Board adopted in June 2016. For FY18 and beyond these costs are taken directly from the FY17 five year budget document presented to the finance and appropriations committee and the board on March 7, 2016. Subsequently the non-personnel budgets were modified during the Levy Millage Committee meetings in June 2016. The preparation of this budget was based on a modified-zero based model and is value driven focused on programmatic needs and aspirations. For more information please see: http://www.boarddocs.com/oh/columbus/Board.nsf/goto?open&id=A7QPZB5911EF

Category	FY17	FY18	FY19	FY20	FY21
Community School	\$140,509,709	\$152,499,605	\$164,281,534	\$176,436,621	\$188,974,452
Est. Increase	11,989,896	11,781,929	12,155,087	12,537,831	12,930,388
Estimated Community School	<u>\$152,499,605</u>	<u>\$164,281,534</u>	<u>\$176,436,621</u>	<u>\$188,974,452</u>	<u>\$201,904,840</u>
Estimated New Students	1,400	1,300	1,300	1,300	1,300
Estimated Amount per Student	7,800	7,800	7,800	7,800	7,800
Ed Choice Voucher/STEM	24,340,635	26,953,666	29,634,400	32,369,511	35,159,862
Est. Increase	<u>2,613,031</u>	2,680,734	2,735,111	2,790,351	<u>3,448,613</u>
Estimated Voucher Costs	<u>\$26,953,666</u>	<u>\$29,634,400</u>	<u>\$32,369,511</u>	<u>\$35,159,862</u>	<u>\$38,608,475</u>
					_
Estimated New Students	<u>400</u>	<u>400</u>	<u>400</u>	<u>400</u>	<u>400</u>
Estimated Amount per Student	\$5,173	\$5,173	\$5,173	\$5,173	\$5,173

#### **Summary Purchased Services –Line #3.030**

Source	FY17	FY18	FY19	FY20	FY21
Other	\$32,579,561	\$27,909,850	\$27,840,604	\$28,570,663	\$28,716,911
Tuition to Other Districts 471,474,475,477	12,364,874	12,735,820	13,117,894	13,511,431	13,916,774
Community School 478	152,499,605	164,281,534	176,436,621	188,974,452	201,904,840
EdChoice Voucher, STEM 479	27,488,666	29,634,400	32,369,511	35,159,862	38,608,475
Utilities 441,451,452,453	19,392,137	20,384,412	20,797,304	21,375,713	21,995,063
FY16 Budget requests	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Line 3.030	<u>\$244,324,843</u>	<u>\$254,946,016</u>	<u>\$270,561,934</u>	<u>\$287,592,121</u>	<u>\$305,142,063</u>

### Our Students Leave the District Taking Nearly 19 mills of Operating Revenue to Other Schools



#### Supplies and Materials – Line #3.040

Amounts paid for material items of an expendable nature that are consumed, worn out, or deteriorated from use, or items that lose their identity through fabrication or incorporation into different or more complex units or subunits. Expenditures in this category include: instructional supplies, office supplies, teaching aides, software materials, textbooks, library books, newspapers, periodicals, supplies and materials for the operation, maintenance and repair of land, buildings, equipment and furniture. FY17 is based on the Appropriations Resolution the Board adopted in June 2016. For FY18 and beyond these costs are taken directly from the FY17 five year budget document presented to the finance and appropriations committee and the board on March 7, 2016. Subsequently the non-personnel budgets were modified during the Levy Millage committee meetings in June 2016. The preparation of this budget was based on a modified-zero based model and is value driven focused on programmatic needs and aspirations. For more information please see: http://www.boarddocs.com/oh/columbus/Board.nsf/goto?open&id=A7QPZB5911EF

Source	FY17	FY18	FY19	FY20	FY21
Supplies	\$19,866,605	\$16,067,555	\$16,569,999	\$17,574,151	\$18,001,556

#### Equipment – Line # 3.050

Expenditures for the acquisition of or addition to fixed assets and replacement of any item previously coded as new capital outlay. has been projected for the balance of the fiscal year based on year to date actual and expectations for the remainder of the year. For FY17 and beyond these costs are taken directly from the FY17 five year budget document presented to the finance and appropriations committee and the board on March 7, 2016. The preparation of this budget was based on a modified-zero based model and is value driven focused on programmatic needs and aspirations. For more information please see:

http://www.boarddocs.com/oh/columbus/Board.nsf/goto?open&id=A7QPZB5911EF

Source	FY17	FY18	FY19	FY20	FY21
Capital Outlay	\$6,153,139	<u>\$4,758,504</u>	\$5,139,291	\$5,659,726	\$5,000,000

#### Other Expenses – Line #4.300

This category includes expenditures for memberships in professional organizations, charges for audit examinations, county auditor and treasurer fees, election expenses, charges for advertising the delinquent tax list, bank charges, liability insurance, accident insurance, fidelity bonds, and legal judgments against the district, back pay and awards. As with other non-personnel items, FY17 is based on the Appropriations Resolution the Board adopted in June 2016. For FY18 and beyond these costs are taken directly from the FY17 five year budget document presented to the finance and appropriations committee and the board on March 7, 2016. Subsequently the non-personnel budgets were modified during the Levy Millage committee meetings in June 2016. The preparation of this budget was based on a modified-zero based model and is value driven focused on programmatic needs and aspirations. For more information please see:

http://www.boarddocs.com/oh/columbus/Board.nsf/goto?open&id=A7QPZB5911EF

Source	FY17	FY18	FY19	FY20	FY21
Property Tax Coll. 840	\$9,045,005	\$8,842,467	\$9,163,155	\$9,378,439	\$9,694,362
Other expenses	910,208	910,208	910,208	910,208	910,208
Total Line 4.300	<u>\$9,955,213</u>	\$9,752,675	\$10,073,363	<u>\$10,288,647</u>	\$10,604,570

#### Transfers Out/Advances Out/All Other Financing Uses – Lines# 5.010, 5.020 & 5.030

This account group covers fund to fund transfer (such as for athletic programs) and end of year short term loans from the General Fund to other funds until they have received reimbursements and can repay the General Fund. These accounts can also support food service program shortfalls.

Source	FY17	FY18	FY19	FY20	FY21
Operating Transfers Out Line #5.010					
Athletics Transfer	\$642,800	\$642,800	\$642,800	\$642,800	\$642,800
Bus Transfer	\$3,057,200	\$3,057,200	\$3,057,200	\$3,057,200	\$3,057,200
Operating Transfers Out Line #5.010	\$3,700,000	\$3,700,000	\$3,700,000	\$3,700,000	\$3,700,000
Advances Out Line #5.020	\$20,000,000	\$20,000,000	\$20,000,000	\$20,000,000	\$20,000,000
Total	\$23,700,000	\$23,700,000	\$23,700,000	\$23,700,000	\$23,700,000

#### General Fund Debt Service Payments – Lines# 4.020; 4.030; 4.040; 4.050; 4.055; 4.060

On line 4.055 we are paying a new Qualified School Construction Bond (QSCB) debt issued in 2011 to renovate Stewart Elementary School due to a fire in 2011. The interest is supported by a Federal subsidy to

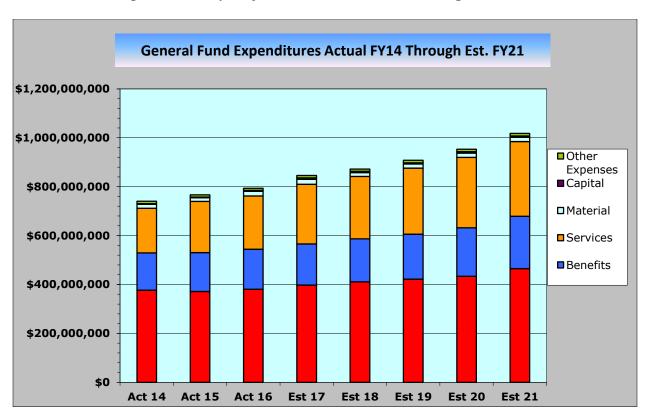
lower net borrowing cost. Beginning in FY14 and lasting through FY18 the district will be paying \$2.4 - \$2.5 million a year for tax anticipation notes to buy new busses to commence in-sourcing transportation in FY14.

Source	FY17	FY18	FY19	FY20	FY21
School bus TANS #4.020	\$2,325,000	\$2,370,000	\$2,430,000	\$2,520,000	\$2,520,000
Principal QSCB Line # 4.055	<u>657,665</u>	<u>657,665</u>	657,665	657,665	<u>657,665</u>
Total Principal Payments	<u>\$2,982,665</u>	<u>\$3,027,665</u>	<u>\$3,087,665</u>	<u>\$3,177,665</u>	<u>\$3,177,665</u>

### INTEREST AND FISCAL CHARGES – Line #4.060

Source	FY17	FY18	FY19	FY20	FY21
Interest on TANS Total Line					
4.060	\$1,168,944	\$1,117,256	\$1,041,719	\$1,041,719	\$1,041,719

# General Fund Expenditures By Object Code Actual FY14 Through Estimated FY21



# Excess of Revenues and Other Financing Sources over (under) Expenditures and Other Financing Uses – Line # 6.01

Line 6.01 of the forecast shows the amount of revenue over/(under) expenses. This line shows the equivalent of a profit or loss statement similar to a business enterprise, only on a cash basis. A school district, like a business, cannot continue to spend more than it receives long term unless operating parameters change. The District is projected to start spending more than it is taking in during FY16.

Source	FY17	FY18	FY19	FY20	FY21
Total Revenues over/(under) Total					
Expenses	<u>(\$40,047,802)</u>	<u>(\$53,847,133)</u>	<u>(\$65,691,958)</u>	<u>(\$82,686,227)</u>	<u>(\$116,788,415)</u>

#### **Encumbrances –Line#8.010**

These are outstanding purchase orders that have not been approved for payment as the goods were not received in the fiscal year in which they were ordered. Estimates based on historical data.

	FY17	FY18	FY19	FY20	FY21
Estimated Encumbrances	\$8,000,000	\$8,000,000	\$8,000,000	\$8,000,000	\$8,000,000

#### Reservations of Fund Balance – Line #9.080

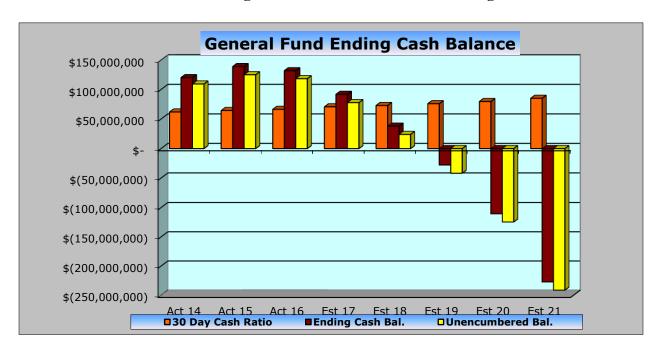
Columbus City School District is establishing a budget reserve for \$6,000,000 annually beginning in FY15 and will continue this amount through FY21 to account for unforeseen expenses.

# Ending Unencumbered Cash Balance "The Bottom Line" - Line # 15.010

This amount must not go below \$-0- or the district General Fund will violate all Ohio Budgetary Laws. Any multi-year contract which is knowingly signed which results in a negative unencumbered cash balance is a violation of 5705.412, ORC punishable by personal liability of \$10,000. Ending unreserved cash balances will fall below 30 days of operating capital beginning in FY17. A one month supply of cash is a minimum amount a school district should carry at year end. Based on FY17 operating expenditures of \$850M, 30 days operating capital would be \$71M.

With revenues expected to decrease from FY15 levels and expenditures above the operating revenue, our ending cash balance is anticipated to be lower in FY16. The ending unreserved cash balance on Line 15.010 of the forecast is anticipated to be positive through 2017 if assumptions we have made for a minimum of 7.5% increase state aid were to occur and state reimbursements for tangible personal property are phased-out through FY18.

# General Fund Unreserved Ending Cash Balance Actual FY14 Through Estimated FY21



# **Summary of General Fund Revenue, Expenditures and Ending Balances**

